# 11.0 Appendices

#### 11.0 APPENDICES

11.1 Abbreviations and Acronyms

ADEC Alaska Department of Environmental Conservation

ADF&G Alaska Department of Fish and Game

ADOL Alaska Department of Law

ADNR Alaska Department of Natural Resources

°C Centigrade (degrees)

CEQ Council on Environmental Quality
CFR Code of Federal Regulations
CORPS U.S. Army Corps of Engineers
CZMA Coastal Zone Management Act

CWA Clean Water Act

DAC NOAA's Damage Assessment Center
DOI U.S. Department of the Interior
DOC U.S. Department of Commerce

Draft RP/EA Draft Restoration Plan and Environmental Assessment

EA Environmental Assessment

EFH Essential Fish Habitat (under MSFCMA)

EIS Environmental Impact Statement

EO Executive Order

EPA Environmental Protection Agency

ESA Endangered Species Act

FONSI Finding of No Significant Impact FWCA Fish and Wildlife Coordination Act

HAZMAT NOAA's Hazardous Materials Response and Assessment Division

HEA Habitat Equivalency Analysis

KM Kilometers

LAT Lead Administrative Trustee
MMPA Marine Mammal Protection Act

MSFCMA Magnuson-Stevens Fishery Conservation and Management Act

M/V Motor Vessel

NCP National Oil and Hazardous Substances Pollution Contingency Plan

NEPA National Environmental Policy Act
NMFS National Marine Fisheries Service

NOAA National Oceanic and Atmospheric Administration

NRDA Natural Resource Damage Assessment NWR National Wildlife Refuges (USFWS)

OPA Oil Pollution Act of 1990

PAH Polycyclic aromatic hydrocarbons

PPM Parts per million

RP(s) Responsible Party or Parties

RP/EA Restoration Plan and Environmental Assessment

§ Section

SCAT Shoreline Cleanup Assessment Team

USC United States Code
USCG U.S. Coast Guard

USFWS U.S. Fish and Wildlife Service

## 11.2 Trustee Determinations: Determination of Jurisdiction (February, 1999)

On November 26, 1997, the *M/V Kuroshima* ran aground in Summer Bay, Unalaska resulting in the discharge of oil to the Bay, Summer Bay Lake, Humpy Cove and surrounding areas. The natural resource Trustees for the resources affected by the spill are Alaska Department of Fish and Game, the Alaska Department of Law, and the Alaska Department of Natural Resources, acting on behalf of the State of Alaska, the National Oceanic and Atmospheric Administration (NOAA) of the Department of Commerce, the United States Fish and Wildlife Service of the Department of the Interior (DOI), acting on behalf of the United States (collectively, the "Trustees").

The Trustees, in consultation with the Qawalangin Tribe of Unalaska, make the following findings pursuant to the Oil Pollution Act of 1990 (OPA), 33 U.S.C. 2701 *et seq.*, and the implementing regulations under that Act, specifically 15 C.F.R. Section 990.41:

Section 990.41 Determination of Jurisdiction

#### 1. An "incident" has occurred.

On November 26, 1997 the M/V Kuroshima, a privately owned vessel, as defined at 33 U.S.C. Section 2701 (37), ran aground in Summer Bay, Unalaska resulting in the discharge of approximately 40,000 gallons of Bunker fuel and marine diesel oil, as defined at 33 U.S.C. Section 2701 (23), into the navigable waters of Summer Bay and Summer Bay Lake which are part of the Exclusive Economic Zone, as defined at 33 U.S.C. Section 2701 (14) of OPA. See Certificate of Financial Responsibility filed with U.S. Coast Guard (AR# 75), Alaska Department of Environmental Conservation Situation Reports (AR #1), Alaska Department of Environmental Conservation Final Incident Report, 1/6/98 Caleb Brett report (AR# 56).

#### 2. The Trustees have determined that:

- (A) This Incident was not permitted under federal, state or local law. See Alaska Department of Environmental Conservation Situation Report, November 26, 1998 (AR# 18).
- (B) The M/V Kuroshima is a privately owned vessel and is not a public vessel. See Certificate of Financial Responsibility filed with the U.S. Coast Guard (AR# 75).
- (C) The discharge of oil from this incident did not occur from an onshore facility subject to the Trans-Alaska pipeline Authority Act. See *Alaska Department of Environmental Conservation Situation Report, November 26, 1998 (AR# 18).*
- 3. Based upon information gathered during the response, initiation and preassessment phases, the Trustees have determined, in consultation with the Qawalangin Tribe, that, due to the amount

and type of oil spilled, the known toxicity of the oil, the location of the spill and the living and non-living natural resources in the area at the time of the spill (including but not limited to birds, fish, marine biota, sediments and water) natural resources under the trusteeship of NOAA, DOI and the State of Alaska may have been injured, or may be injured as a result of the Incident. See M/V Kuroshima Incident: Pre-Assessment Scoping Report, NOAA Damage Assessment Center (AR # 18).

## **Determination to Conduct Restoration Planning (February, 1999)**

Section 990.42 - Determination to Conduct Restoration Planning

During the preassessment phase of the natural resource damage assessment the natural resource trustees engaged in a number of preassessment activities to secure information regarding the type and scope of potential natural resource injuries associated with the site, the need for additional damage assessment studies and potential for restoration. These activities included:

- (1) Site visits and sample collection
- (2) Evaluation of exposure to birds
- (3) Evaluation of exposure to salmonids
- (4) Collection of water and sediment samples in Summer Bay Lake
- (5) Enumeration of salmon smolts from Summer Bay Lake
- (6) Enumeration of adult fish to Summer Bay Lake

Additionally, the Trustees participated throughout the response efforts and evaluated information obtained during the response effort. Kuroshima Shipping, S.A. agreed to stipulate to the exposure of bald eagles and salmonids to oil. See Stipulation Between Natural Resource Damage Trustees and Kuroshima Shipping, S.A. (AR# 95).

Based upon a review of the information obtained during these efforts, the Trustees have determined, pursuant to 15 C.F.R. Section 990.42 (a), that:

- (1) Data collected and analyzed during the preassessment phase pursuant to 15 C.F.R. Section 990.43 demonstrate that injuries to natural resources are likely to have resulted from the Incident, including but not limited to the following:
- (A) Losses associated with the direct oiling of invertebrate marine communities, including mortality and tainting of intertidal resources and the loss of use of these resources;
- (B) Loss of wildlife, including direct bird mortality, resulting from oiling and predation of injured birds;
- (C) Losses associated with direct oiling of bird and marine habitats of the Unalaska Bay area including the shorelines of Summer Bay and Summer Bay Lake, including the loss of use of these areas for recreation;

(D) Nearshore and Lake salmon and trout fisheries including the loss of use of these fisheries for recreational and commercial fishing.

See NOAA's Preassessment Report (AR# 18), 2/18/98 NOAA "Initiation Request" to the United States Coast Guard National Pollution Funds Center (NPFC) and approval (AR# 71), 6/11/98 NOAA "Revised Initiation Request" and NPFC Approval (AR# 130), Alaska Department of Environmental Conservation Final Response Report (AR# 1).

- (2) Response actions during cleanup have not adequately addressed the natural resource injuries resulting from the Incident. Response actions were primarily limited to containment and removal of oil that was spilled and were not intended to resolve all the natural resource losses associated with the Incident. See Alaska Department of Environmental Conservation Final Response Report (AR# 1).
- (3) Feasible primary and compensatory restoration actions exist to address injuries from the Incident. Restoration activities are expected to focus on addressing losses associated with the intertidal resources, Lake fisheries, waterfowl and shorebirds, habitat and other losses as identified. Feasible restoration actions relevant to the injuries may include, but are not necessarily limited to:
- (A) Predator control
- (B) Habitat improvements
- (C) Shoreline maintenance
- (D) Increasing public awareness and education on shellfish contamination.

Based upon the foregoing determinations the Trustees have decided to proceed with restoration planning for the Incident.

## 11.3 Index to Administrative Record

To facilitate review, the administrative record is presented three ways- by Record Number, Author, and Subject Area.

Record	Author research	Date	Title Title
1	Alaska Department of	1998	M/V Kuroshima Response, ADEC, Final Report.
	Environmental Conservation		
2	Alaska Department of Fish and	1998	Juvenile and Adult Fish Production the Summer Following
	Game		the M/V Kuroshima Oil Spill. Regional Information Report
			No. 4K99-62
3	Alaska Department of Fish and	1999	Juvenile and Adult Fish Production the Two Years
	Game		Following the M/V Kuroshima Oil Spill.
4	Alaska Department of Health and	1998	Health Consultation, M/V Kuroshima Oil Spill, Unalaska,
***************************************	Social Services,		Alaska
5	Bailey, E.	1993	Introduction of Foxes to Alaskan Islands- History, Effects
·			on Avifauna, and Eradication.
6	Belt, G., Laughlin, J., and T.	1992	Design of Forest Riparian Buffer Strips for the Protection of
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17	NOAA	1998	M/V Kuroshima Incident Dutch Harbor, Alaska November
- /	I CIMA		1997-July 1998: NOAA HAZMAT Scientific Support Team
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82	Reuters News Service	1997	Dutch Harbor Grounding
83	Anchorage Daily News	1997	Working together improves oil spill response
84	Anchorage Daily News	1997	Freighter Owners get Deadline
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88	Anchorage Daily News	1997	Spill crews clean lake, shoreline
89	Anchorage Daily News	1997	Spilled Oil taking toll on Birds
90	Associated Press	1997	Fuel Spill Higher than Thought
91	Associated Press	1997	Oil Spill Total may hit 100,000 gallons
92	Anchorage Daily News	1997	Storm Wallops Unalaska
93	Associated Press	1997	Estimate of Dutch Harbor Fuel Spill increases to 41,000 Gallons
94	Louisiana State University	1997	Characterization of Summer Bay Beach Stranded Oil
95	Co-trustees and RPs	1998	Stipulation between Natural Resource Damage Trustees and Kuroshima Shipping, S.A.
96	U.S. Coast Guard	1997	USCG Notice of Designation, M/V Kuroshima
97	NOAA	2000	M/V Kuroshima Lost Human Use Pre-assessment Report
98	Hecker, M	1997	Memo from the City of Unalaska with Proposed Summer Bay Park Improvements
99	Industrial Economics Inc.	1998	Kuroshima Analytical Data Quality Assurance Review
100	US Department of the Interior	1997	Letter designating NOAA as Lead Administrative Trustee
101	Hahn, B.L., and E.P. Thompson	1998	Letter Certifying Completion of Cleanup Operations
102	EcoChem	1997	PAH Analyte List
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107	Anchorage Daily News	1998	Salvager Frees Kuroshima After 3 Months Aground
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109	Bcak Consultants (Don Kane)	1997	M/V Kuroshima Oil Spill, Natural Resource Conceptual Restoration Proposal
110	Helton, D.	1998	Comments on (RPs) Conceptual Natural Resource Restoration Plan
111	Hoff, R.Z., and G. Shigenaka	1999	Lessons from Ten Years of Post-Exxon Valdez Monitoring on Intertidal Shorelines
112	Helton, D.	2000	Summary of Site Visit
113	Blue, K.	1998	Memo from City of Unalaska with Proposed Restoration Projects
114	Ounalashka Corporation	1998	Proposed Restoration Plans for Humpy Cove and Morris Cove
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125	Helton, D.	1999	Response to Vanguard Environmental re: Vegetation Restoration Project Report
126	Alaska Department of Fish and Game	2000	Summer Bay Lake 2000 Season Summary
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128	Vanguard Environmental (Kane)	1999	Vegetation Restoration Project Addendum
129	Vanguard Environmental (Kane)	1999	Response to Trustee Comments and HEA Calculations
130	NOAA	1998	Supplemental Initiation Request to the National Pollution Funds Center
131	Pletnikoff, G.	2001	Email and attached pictures of residual oil
132	Akutan Corporation	1999	Consent to fox eradication project
133	NOAA	2001	Draft Restoration Plan and Environmental Assessment for the M/V Kuroshima Oil Spill, Summer Bay, Alaska
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136	Anchorage Daily News	2001	Affidavit of Publication: Notice of Extension of Comment Period for the Draft Restoration Plan and Environmental Assessment for the M/V Kuroshima Oil Spill, Unalaska, Alaska
137	Jacob Stepetin, Qawalangin Tribe of Unalaska	2001	Comments on the Draft Restoration Plan and Environmental Assessment for the M/V Kuroshima Oil Spill
138	Herbert Ray, Jr., Kessal, Young, and Logan,	2001	Comments on the Draft Restoration Plan and Environmental Assessment for the M/V Kuroshima Oil Spill
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140	Richard L. Davis, Ounalashka Corporation	2001	Comments on the Draft Restoration Plan and Environmental Assessment for the M/V Kuroshima Oil Spill
141	Dan Duame, Qawalangin Tribe of Unalaska	2001	Comments on the Draft Restoration Plan and Environmental Assessment for the M/V Kuroshima Oil Spill
142	Andrea Fulton, City of Unalaska	2001	Comments on the Draft Restoration Plan and Environmental Assessment for the M/V Kuroshima Oil Spill
143	Abi Woodbridge	2001	Comments on the Draft Restoration Plan and Environmental Assessment for the M/V Kuroshima Oil Spill
144	Dutch Harbor Fisherman	2001	Notice of public meeting and availability of the Draft Restoration Plan and Environmental Assessment for the M/V Kuroshima Oil Spill
145	NOAA	2001	Flyer posted at City Hall and Tribal Offices with notice of public meeting
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148	Helton, Doug	2001	Summary of comments at public meeting

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Author	Record	Date	Title Title
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Akutan Corporation	132	1999	Consent to fox eradication project
Alaska Department of	1	1998	M/V Kuroshima Response, ADEC, Final Report.
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Alaska Department of	74	1998	Synthesis of Shoreline Oiling Data and Map (Fax)
Environmental Conservation			
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Game			the <i>M/V Kuroshima</i> Oil Spill. Regional Information Report No. 4K99-62
Alaska Department of Fish and	3	1999	Juvenile and Adult Fish Production the Two Years
Game			Following the M/V Kuroshima Oil Spill.
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		***************************************	Comments
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<b>3</b> , <b>3</b>			Period for the Draft Restoration Plan and Environmental
		1	Assessment for the M/V Kuroshima Oil Spill, Unalaska,
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Andrea Fulton, City of Unalaska	142	2001	Comments on the Draft Restoration Plan and Environmental Assessment for the M/V Kuroshima Oil Spill
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Associated Press	80	1998	Oil From Freighter Taints Beach
Associated Press	81	1997	Salvage on Freighter in Alaska
Associated Press	90	1997	Fuel Spill Higher than Thought
Associated Press	91	1997	Oil Spill Total may hit 100,000 gallons
	93		Estimate of Dutch Harbor Fuel Spill increases to 41,000
Associated Press	93	1997	Gallons
Bailey, E.	5	1993	Introduction of Foxes to Alaskan Islands- History, Effects
	i		on Avifauna, and Eradication.

Beak Consultants (Don Kane)	109	1997	M/V Kuroshima Oil Spill; Natural Resource Conceptual Restoration Proposal
Belt, G., Laughlin, J., and T. Merrill	6	1992	Design of Forest Riparian Buffer Strips for the Protection of Water Quality: Analysis of Scientific Literature.
Blue, K.	113	1998	Memo from City of Unalaska with Proposed Restoration Projects
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Wooley, C.	57	1998	Cultural Resource Report MV Kuroshima Oil Spill Unalaska Island, Alaska
Wright, S.	124	1999	Email regarding beach wildrye survival

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	r Author	Date	Title
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7	Burger, A.E.	1993	Mortality of Seabirds Assessed from Beached-Bird Surveys in Southern British Columbia. Canadian Field
8	Byrd, G.V, Bailey, E., and W. Stahl.	1996	Introduced Predator Removal from Islands, Exxon Valdez Oil Spill Restoration Project Final Report
9	Byrd, G.V., Trapp, J.L., and C. F. Zeillemaker.	1994	Removal of Introduced Foxes: A Case Study in Restoration of Native Birds.
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23	U.S. Fish and Wildlife Service	1991	Aleutian Canada Goose Recovery Plan.
28	Wildlife Rapid Response Team	1998	MV Kuroshima Oil Spill, November 26, 1997, Wildlife Report.
42	U.S. Fish and Wildlife Service	1998	Carcass Collection: M/V Kuroshima Oil Spill, Dutch Harbor, Alaska.
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118	USFWS	1999	A Conservation Success Story: Aleutian Canada Goose Wings its Way back from the Brink of Extinction
119	Federal Register	2001	Final rule to remove the Aleutian Canada Goose from the Federal List of Endangered and Threatened Wildlife.
132	Akutan Corporation	1999	Consent to fox eradication project

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Number	Author	Date	Title ***		
94	Louisiana State University	1997	Characterization of Summer Bay Beach Stranded Oil		
99	Industrial Economics Inc.	1998	Kuroshima Analytical Data Quality Assurance Review		
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Number	Author	Date	Title Figure 16
95	Co-trustees and RPs	1998	Stipulation between Natural Resource Damage Trustees and Kuroshima Shipping, S.A.
109	Beak Consultants (Don Kane)	1997	M/V Kuroshima Oil Spill; Natural Resource Conceptual Restoration Proposal
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100	US Department of the Interior	1997	Letter designating NOAA as Lead Administrative Trustee
108	NOAA	1999	Preliminary Kuroshima Literature Review
122	Peterson, C.H.	2001	The "Exxon Valdez" Oil Spill in Alaska: Acute, Indirect, and Chronic Effects on the Ecosystem.

130	NOAA	1998	Supplemental Initiation Request to the National Pollution Funds
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134	Port of Dutch Harbor	1999	Marine Casualty Prevention: Port of Dutch Harbor Severe Storm Plan
			and Winter Rules

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Number	Author	Date	Title Title	
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92	Anchorage Daily News	1997	Storm Wallops Unalaska	
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107	Anchorage Daily News	1998	Salvager Frees Kuroshima After 3 Months Aground	

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Number	Author	Date	Title	
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38	NOAA	1989	Environmental Impacts of Oil Spills in Polar Waters.	
39	NOAA	1997	Literature Review of the Effects of Oil and Oil Spills on Arctic and North Temperate Intertidal and Subtidal Ecosystems	
45	International Maritime Organization	1996	Final Draft Guidelines for Sampling and Identification of Oil Spill	
48	Humphrey, B.	1993	Persistence of Oil in Subtidal Sediments	
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64	Sauer, T. and P.	1991	The Use of Defensible Analytical Chemical Measurements for Oil	

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Number	Author	Date	Title
133	NOAA	2001	Draft Restoration Plan and Environmental Assessment for the M/V Kuroshima Oil Spill, Summer Bay, Alaska
135	Anchorage Daily News	2001	Affidavit of Publication: Notice of Availability of a Draft Restoration Plan and Environmental Assessment for the M/V Kuroshima Oil Spill, Unalaska, Alaska and Request for Comments
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137	Jacob Stepetin, Qawalangin Tribe of Unalaska	2001	Comments on the Draft Restoration Plan and Environmental Assessment for the M/V Kuroshima Oil Spill
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142	Andrea Fulton, City of Unalaska	2001	Comments on the Draft Restoration Plan and Environmental Assessment for the M/V Kuroshima Oil Spill
143	Abi Woodbridge	2001	Comments on the Draft Restoration Plan and Environmental Assessment for the M/V Kuroshima Oil Spill
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146	Helton, Doug	2001	PowerPoint presentation at November 26, 2001 public meeting at Unalaska City Hall
147	Federal Register	2001	Federal Register: Volume 66, Number 225, Page 58439-58440. Notice Availability of the Draft Restoration Plan and Environmental Assessment for the M/V Kuroshima Oil Spill, Summer Bay, Unalaska, AK, Request for Comments.
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113	Blue, K.	1998	Memo from City of Unalaska with Proposed Restoration Projects
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123	NOAA	1999	Preliminary Analysis of Summer Bay Recreation Counts

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75	USCG National Pollution Funds Center	1998	Case Management Division Vessel Identification Profile Request	
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